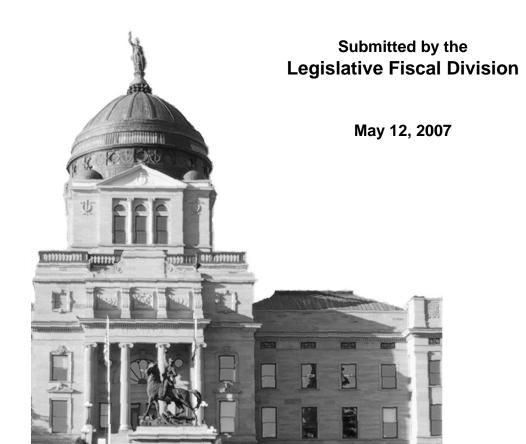
May 2007 Special Session



HB2 Overview

Presented to the Sixtieth Legislature





HB 2 SUMMARY

INTRODUCTION

House Bill 2 (HB 2) is the May 2007 Special Session general appropriations bill for the operations of state government for the 2009 biennium, and includes most agency appropriations, with the exception of:

- Statutory appropriations, (e.g., State Fund, debt service, local government distributions)
- Other appropriations bills (cat-and-dog bills)
- Most transfers



This narrative is a much abbreviated version of what the Legislature normally receives in support of the numbers in the biennial budget bill, due to the less than 72 hour notice of the session call, and the submission of the executive budget less than 36 hours before

the session. This narrative makes comparisons to the budget bills that did not pass in regular session, and assumes a continuation of the budget process from the regular session, for the purpose of explaining the bill. Staff regrets the lack of detail in this analysis, and will do all we can to assist and provide added information as the session proceeds.

STATE BUDGET SUMMARY

The color graphics included in Figures 1 through 6 provide a summarization of HB 2 through House Appropriations Committee action. The pie charts summarize HB 2 by general program area (agency/function) and by fund type. The bar graphs show the amount of increase in the 2009 biennium budget over the 2007 biennium. Funding for the 2009 biennium in the graphs is as contained in HB 2 only, and does not include other initiatives such as pay proposals and other cat-and-dog appropriation bills. It is further important to note that the bar graph comparisons are on a biennium-to-biennium basis, which is the appropriate (statutorily required) method for comparing increases from biennium to biennium, rather than the method used for budget development (base year only). Thus, the bar graphs should be used for comparison purposes only, and will not tie to the amount of increases reflected in the remainder of this narrative, where increases are measured from the base. As shown in the graphs:

HB 2 appropriations for the 2009 biennium as introduced total:

- o \$3.208 billion general fund (page 2)
- o \$7.851 billion total funds (page 3)

HB 2 provides for biennial changes of:

- \$589.8 million general fund increase, or 22.5 percent (11.25 percent average per year) (page 3)
- o \$984.9 million total funds increase, or 14.3 percent (7.1 percent average per year) (page 4)

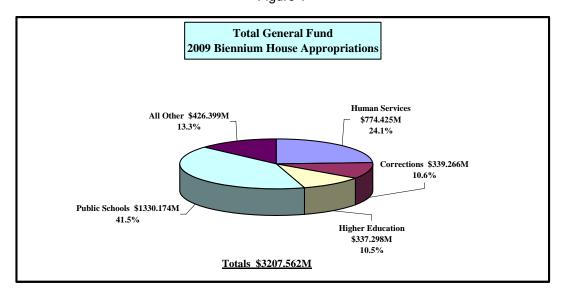
INCREASE BY GENERAL PROGRAM AREA

Figure 1 shows the amount and percent of the general fund for major categories:

Budget share:

K-12 and higher education 52.0% Human services 24.1% Corrections 10.6%

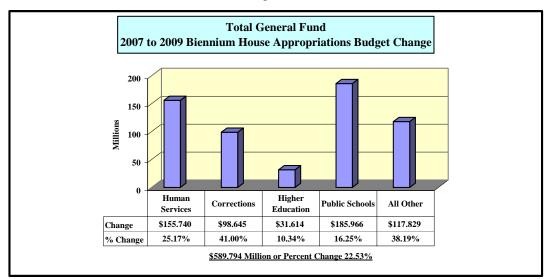
Together, these categories comprise 86.7 percent of the total HB 2 general fund budget. Figure 1



As illustrated in Figure 2, the general fund budget net increase of \$591.5 million is due to the following:

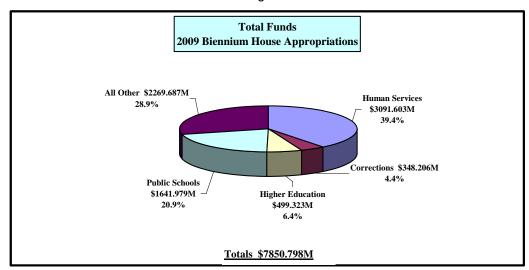
- Human services increases (\$155.7 million) due primarily to changes in the state matching rate for Medicaid, and caseload and services increases (most notably in Medicaid), as well as direct care worker wage and provider rate increases
- Ocrrections increases (\$98.6 million) are primarily due to use of a 4.5 percent population growth rate for FY 2008 and 6.3 percent in FY 2009 in treatment, secure care, and community services, with meth treatment centers funded to operate at 80 percent of capacity, as well as provider rate increases for secure care and the exemption of 24/7 direct care institutions from vacancy savings
- Higher education increases (\$31.6 million) due to a higher general fund percentage funding to cap tuition costs (College Affordability Program), enrollment increases, additional student assistance, increased funds for community colleges due to a formula change, and other initiatives
- Public schools increases (\$186.0 million) primarily due to annualization of 2005 special session initiatives, statutory inflation adjustments, full-day kindergarten and start-up costs, increases in the quality educator payment, and increases in the GTB ratio for property tax relief (doesn't result in new funds for education)
- All other increases \$117.8 million, primarily due to \$15.9 million in increases for the Department of Revenue for workload and tax compliance issues, annualization of the costs and increased caseload of public defender services from establishment of the Office of the Public Defender (\$24.1 million) in the 2007 biennium, expanded economic development programs, increased funding for wildland fire suppression and equipment, other natural resource agency initiatives, meth grants and other initiatives in the Dept. of Justice, and statewide adjustments

Figure 2



As shown in Figure 3 (Total Funds), the "All Other" and "Human Services" categories comprise a significantly larger share of the pie as compared to the general fund pie chart. This is because a large share of funding for human services, highway construction, and Fish, Wildlife and Parks is from non-general fund sources (state and federal special).

Figure 3



The significant increases in <u>total</u> funds shown in Figure 4 reflect additional state special and federal funding for human services programs as well as for K-12 and higher education and for environmental functions. These increases are described in more detail in the next section.

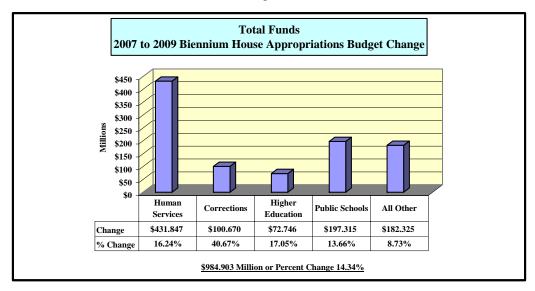


Figure 4

FUNDING SUMMARY

Figure 5 shows how HB 2 is <u>funded</u>. General fund provides 40.9 percent and federal funds provide 43.3 percent of total HB 2 funds.

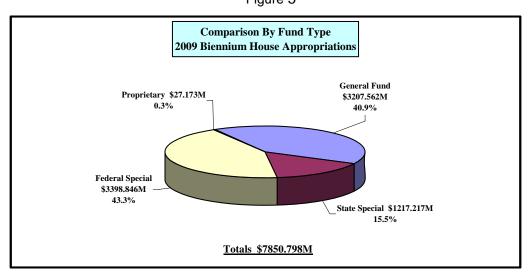


Figure 5

Figure 6 on the following page shows the following increases in funding:

Federal funds increase \$275.6 million, or 8.8 percent (this is 27.8 percent of the total HB 2 increase).

^{*} Does not include capital project funds.

- Human services accounts for just over \$200 million (73 percent) of the total federal funds increase, including increased caseloads, provider rates and services in a number of programs, most particularly in Medicaid, increased food stamp benefits, and expansion of enrollment of children in CHIP
- Other major increases are due to expansion of the guaranteed student loan program, K-12 for special education and at-risk students, economic and community development, and federal highway funding

State special revenue funds increase just over \$123 million, or 11.2 percent. This is the net effect of \$180 million in increases, and \$56 million in reductions.

Increases include:

- Increased use of I-149 (tobacco settlement) funds for a variety of human services functions, including Big Sky Rx, CHIP expansion, provider rate increases, and direct care worker wage increases, and annualization of costs associated with the Insure Montana Program (State Auditor's Office)
- Six mill levy increases for the Montana University System
- o Information technology expenses and highway patrol wages in the Department of Justice
- Natural resource initiatives, including fire protection activities and equipment purchases

Decreases to state special revenue are predominantly due to efforts to stabilize the highways special revenue account, including reductions in the highways construction and maintenance programs.

General fund increases \$589.8 million, or 22.5 percent, as described in the previous section.

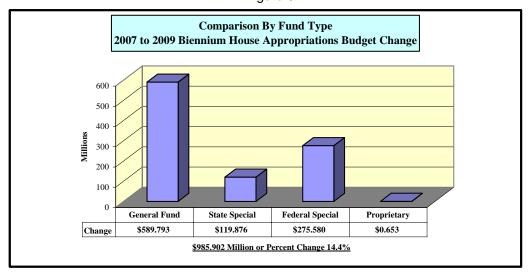


Figure 6

^{*}Does not include capital project funds, \$1.01 million

HOUSE APPROPRIATIONS COMMITTEE ACTION

Figure 7 on the next page provides a summary of general fund amendments adopted by the House Appropriations Committee, with increases of \$17.7 million, and decreases of \$19.3 million, for a net decrease in general fund appropriations of \$1.7 million. The most significant adjustments were:

- Reductions of \$14.2 million from the Governor's recommendations for the Department of Revenue, including:
 - Elimination of funding for the tax compliance package included in HB 5 (tax policy)
 - Reductions in funding for increased tax compliance measures
 - Elimination of funding for Free Electronic Filing
 - o Reduction in funding for property tax reappraisal functions
 - Funding for IT systems, legal staff, caseload, tax gap analysis
- \$3.0 million to the Office of Public Defender for anticipated caseload (reduced by Governor from session HB 820 amount)
- A net increase in funding for Public Health and Human Services of \$2.3 million, including:
 - Reductions of funding for family planning services (\$1.1 million)
 - Increased funding for community aging services (\$1.5 million
 - o Grants for Tremolite Asbestos Related Diseases (\$1.6 million)
 - Increases and reallocations from Medicaid services to fund provider rate increases and healthcare for healthcare workers (reduced by Governor from session HB 820 amount)
- Increase up-front funding for wildfire suppression from \$6 million to \$10 million
- Reduction of the Manufactured Homes Revolving Loan Fund transfer by \$2.6 million (leaving \$355,000 in the fund, \$102,000 for administrative costs) Department of Commerce
- A net increase in Corrections of \$2.5 million, with increases for implementation of SB 547 (sex offender treatment) and secure care provider rates, and reductions in community corrections
- An increase in K-12 education to adjust the GTB ratio to comply with SB2 statutory authority
- Increases of \$2.2 million in the Department of Justice, primarily for meth watch and child abuse programs and training
- Elimination of \$1 million general fund for the state wildlife grant program in Fish, Wildlife and Parks

Figure 7

May 2007 Special Session House Appropriations Committee Action - HB 2 General Fund - By Section/Agency

| | House Appropriations Committee Action - HB 2 | |
|-----------------|--|-------------|
| | General Fund - By Section/Agency | |
| Section A - Ger | neral Government | |
| Judiciary | Increase Funding for Drug Treatment Courts | 1,000,000 |
| Judiciary | Eliminate Funding for Self-Help Law Program | (505,000) |
| Judiciary | Reduce funding for District Court Safety and Security | (150,000) |
| Gov. Office | Eliminate funding for 2.0 support staff | (312,306) |
| Revenue* | Reduce PL 701, Compliance - Legal Staff | (459,652) |
| Revenue | Reduce PL1011, Fulfill Statutory Responsibilities | (1,255,981) |
| Revenue | Eliminate funding for tax compliance package in HB 5 | (1,195,606) |
| Revenue | Eliminate funding for NP202, Free Electronic Filing | (5,691,115) |
| Revenue | Reduce DP7019, Compliance Audit and Collections | (2,201,446) |
| Revenue | Eliminate funding for tax gap analysis | (393,355) |
| Revenue | reduce PL8012m - Maintain Parcel Count Caseload | (1,178,026) |
| Revenue | reduce PL201, Ongoing System Costs, Info technology | (1,500,000) |
| Revenue | Reduce "Reappraisal - GIS Staff" by 50 percent | (314,530) |
| Admin | Eliminate NP737, Earthquake Protection Retrofit | (200,000) |
| Admin | Reduce PL2304, "Maint. Agreement eBenefits Policy Module" | (110,000) |
| Admin | Make program to lower work comp costs an OTO appropriation | |
| Public Def. | Restore funding for caseload increase removed by Governor | 3,000,000 |
| Section B - Hea | atlth and Human Services | |
| DPHHS | Increased funds for community aging services | 1,500,000 |
| DPHHS | Eliminate funds for Individual Development Accounts | (400,000) |
| DPHHS | Eliminate funds for cost increase of contraceptives in family planning | (1,073,046) |
| DPHHS | Restore several OTO designations removed in Governor's budget | |
| DPHHS | Reinstate direct care worker wage increases removed by Governor | 721,072 |
| DPHHS | Grants - Tremolite Asbestos Related Diseases, plus admin costs | 1,574,928 |
| DPHHS | \$814,00 from Medicaid svcs. to fund Healthcare for Healthcare Wkrs. | |
| DPHHS | Replace GF with I-149 funds, reallocate GF to IGT, home based svcs | |
| DPHHS | \$507,503 from Medicaid svcs. To fund provider rate increases, SLTCD | |
| DPHHS | Reallocate funds to correct provider rate allocations in Gov. budget | |
| Section C - Nat | tural Resources | |
| FWP | Increase funding for shooting ranges, license fees SSR, \$733,764 | |
| FWP | Eliminate funding for state wildlife grant program | (1,000,000) |
| Livestock | Increase funding for diagnostic lab | 282,572 |
| DNRC | Funding for economic analysis of irrigated Agriculture | 200,000 |
| DNRC | restore funds for wildfire suppression ongoing | 4,000,000 |
| Commerce | Reduce Manufactured Homes Revolving Loan fund (leaves \$354,886) | (2,645,114) |
| Section D - Cor | rrections and Public Safety | |
| Justice | Train local govts to respond to reports of child sex abuse | 500,000 |
| Justice | 1.0 FTE child forensic interview specialist | 188,006 |
| Justice | Increase Meth watch program to \$2 million | 1,000,000 |
| Justice | Remove vacancy savings, Forensic Science Division | 487,710 |
| Corrections | SB 547 - sex offender treatment hours | 1,852,155 |
| Corrections | Secure care provider rate increase, 3% to 5% | 1,145,114 |
| Corrections | Reduce Community Corrections | (487,710) |
| Corrections | remove "Biennial" designation for Secure Care Facilities | |
| Section E - Ed | ucation | |
| OPI | Revise GTB ratio to comply with SB 2 statutory authority | 1,860,000 |
| Higher Ed | Subsidize Ag Experiment Station Recharges assessed by MSU | 500,000 |
| Higher Ed | Remove funding for Transferability of Student Data (OTO) | (400,000) |
| Net Decrease fr | om Introduced HB2 | (1,661,330) |

HB 2 - COMPARISON TO REGULAR SESSION BUDGET BILLS

The Governor's special session budget proposal, HB 2 as introduced, was lower than the regular session budget bills (Senate 3rd reading copy) by a net \$37.1 million general fund before K-12 tax policy adjustments, and a net \$11.6 million lower after the tax policy adjustments. Figure 8 shows the differences by agency. A more detailed summary of the differences for general fund and other funds is provided in the agency narratives in the next section of this document. The more significant general fund adjustments are listed below.

Reductions:

- \$11.9 million reduction in DPHHS, primarily related to reductions in provider and direct care worker wage increases, elimination of Healthcare for Healthcare workers, and reductions in mental health services expansions
- Over \$9.9 million in reductions due to elimination of contingency appropriations for bills that died in regular session or for other reasons
- \$4.0 million reduction in up-front support for annual wildfire suppression (may result in supplemental)
- \$1.8 million net reductions in Dept. of Revenue related to tax compliance and other initiatives
- \$3.5 million reduction in Office of Public Defender for anticipated caseload increase
- \$1.8 million reduction in Dept. Justice for various initiatives, including the Meth Watch program
- \$5.7 million reduction in Corrections related to lowered prison population projections, funding meth beds at 80 percent of capacity, and lower provider rate increases

Increases:

- \$3.6 million to Commerce for manufactured home revolving loan fund & energy infrastructure program
- \$25.2 million to K-12 education for tax policy adjustments (GTB Ratio, Class 8 property tax reduction)

Figure 8

Executive 2009 Biennium Special Session Budget Proposal Differences from Regular Session Budget Bills (Senate 3rd Reading) General Fund - By Section/Agency

| General Fund - By Section/Agency | |
|--|----------------|
| Section A - General Government | |
| Legislative Branch | (\$200,000) |
| Judiciary | (1,076,884) |
| Governor's Office | 312,306 |
| Comm. Political Practices | 0 |
| State Auditor's Office | 0 |
| Transportation | 0 |
| Revenue | (1,807,450) |
| Administration | (725,000) |
| MT Consensus Council | 0 |
| Office of Public Defender | (3,015,000) |
| Section B - Health/Human Services | |
| DPHHS | (11,926,286) |
| Section C - Natural Resources | |
| Fish, Wildlife, Parks | 0 |
| Environmental Quality | (65,350) |
| Livestock | (282,572) |
| DNRC | (4,825,964) |
| Agriculture | (972,307) |
| Commerce | 3,660,000 |
| Section D - Corrections/Public Safety | |
| Board of Crime Control | 0 |
| Justice | (6,620,331) |
| Corrections | (7,286,471) |
| Labor and Industry | 0 |
| Military Affairs | (20,000) |
| Section E - Education/Cultural Ed | |
| Commissioner of Higher Education | 399,600 |
| School for Deaf and Blind | (229,557) |
| MT Arts Council | (161,416) |
| MT State Library | 0 |
| MT Historical Society | (120,000) |
| Office of Public Instruction (Other than tax policy adjustments) | (2,167,701) |
| Net Reduction in General Fund before K-12 Tax Policy Adjustments | (\$37,130,383) |
| Office of Public Instruction - Tax Policy Adjustments (GTB Ratio, Class 8 Prop. Tax) | 25,522,391 |
| Net Reduction in General Fund Appropriations | (\$11,607,992) |

BUDGET BILLS - COMPARISON TO BASE

Figure 9 provides a general fund summary of HB 2. Status is shown by agency, for general fund only, as compared to the 2006 base year. A comparison is made to the 2006 base because this is the base from which the legislature determines budgets in the 2009 biennium. Please note, however, that this base-year-only comparison overstates changes from the total 2007 biennium. Biennium to biennium is the statutorily required method for legislative comparisons (see the narrative and graphs on pages 1 through 5 for a biennial comparison).

Figure 9

| House Appropriations Budget Compared to the Base General Fund | | | | | |
|---|---|-----------------|-----------------|---------------|--|
| House App. Budget | | | | | |
| House Bill/Sub-Committee | Agency | Base Times 2 | 2009 Biennium | Change | |
| 01 General Government & Transportation | | \$175,256,592 | \$240,188,778 | \$64,932,186 | |
| | 1104 Legislative Branch | 15,460,034 | 19,997,691 | 4,537,657 | |
| | 2110 Judicial Branch | 74,820,864 | 66,953,901 | (7,866,963) | |
| | 3101 Governor'S Office | 10,089,148 | 11,952,703 | 1,863,555 | |
| | 3202 Commissioner Of Political Practices | 596,862 | 1,165,583 | 568,721 | |
| | 3401 State Auditor'S Office | , | 5,000 | 5,000 | |
| | 5401 Department Of Transportation | | 3,005,000 | 3,005,000 | |
| | 5801 Department Of Revenue | 65,433,772 | 83,599,711 | 18,165,939 | |
| | 6101 Department Of Administration | 7,290,942 | 14,624,101 | 7,333,159 | |
| | 6102 Appellate Defender | 7,270,712 | 11,021,101 | - 1,555,157 | |
| | 6106 Mt Consensus Council | 138,082 | 157,139 | 19,057 | |
| | 6108 Office Of The Public Defender | 1,426,888 | 38,727,949 | 37,301,061 | |
| | 0106 Office Of The Fublic Defender | 1,420,888 | 36,727,949 | 37,301,001 | |
| 02 Health & Human Services | 6901 Dept Of Public Health & Human Services | 615,753,228 | 774,425,113 | 158,671,885 | |
| 03 Natural Resources & Commerce | | 50,066,938 | 90,996,609 | 40,929,671 | |
| | 5201 Department Of Fish, Wildlife & Parks | | 380,000 | 380,000 | |
| | 5301 Department Of Environmental Quality | 7,561,682 | 14,277,697 | 6,716,015 | |
| | 5603 Department Of Livestock | 1,145,330 | 2,436,939 | 1,291,609 | |
| | 5706 Dept Of Natural Resources & Conservation | 36,281,050 | 53,849,686 | 17,568,636 | |
| | 6201 Department Of Agriculture | 1,157,252 | 1,732,256 | 575,004 | |
| | 6501 Department Of Commerce | 3,921,624 | 18,320,031 | 14,398,407 | |
| 04 Corrections & Public Safety | | 312,882,196 | 412,370,314 | 99,488,118 | |
| - | 4107 Crime Control Division | 3,444,262 | 4,468,651 | 1,024,389 | |
| | 4110 Department Of Justice | 42,388,694 | 53,607,587 | 11,218,893 | |
| | 6401 Department Of Corrections | 254,476,676 | 339,266,268 | 84,789,592 | |
| | 6602 Department Of Labor & Industry | 3,247,828 | 4,350,259 | 1,102,431 | |
| | 6701 Department Of Military Affairs | 9,324,736 | 10,677,549 | 1,352,813 | |
| 05 Education | | 1,379,369,156 | 1,689,581,179 | 310,212,023 | |
| | 3501 Office Of Public Instruction | 1,063,364,968 | 1,330,173,844 | 266,808,876 | |
| | 5101 Board Of Public Education | 335,364 | 417,175 | 81,811 | |
| | 5102 Commissioner Of Higher Education | 298,153,660 | 337,298,001 | 39,144,341 | |
| | 5113 School For The Deaf & Blind | 9,350,772 | 10,925,844 | 1,575,072 | |
| | 5114 Montana Arts Council | 799,952 | 981,505 | 181,553 | |
| | 5115 Montana State Library | 3,343,574 | 4,723,634 | 1,380,060 | |
| | 5117 Montana Historical Society | 4,020,866 | 5,061,176 | 1,040,310 | |
| Grand Total | | \$2,533,328,110 | \$3,207,561,993 | \$674,233,883 | |

As shown in Figure 10, the total general fund increase over the base year is \$674.2 million, which includes \$372.8 million present law adjustments and \$301.4 million new proposals.

The most significant general fund increases over the base budget are summarized as follows:

- DPHHS increases of \$158.7 million for Medicaid matching rate, caseloads and service changes, and institutional facility costs (new FTE, overtime, utilities, provider rates, etc.)
- K-12 education increases of \$266.8 million, reflecting
 - Present law increases of \$111.9 million for base aid annualization of 2005 special session initiatives, special education and other local distribution changes
 - Local distribution new proposals of \$143.7 million for full-time kindergarten (\$26.6 million) and start-up costs (\$10 million), an increase in the quality educator payment (\$26.4 million), diversion of royalties to a facilities trust account (\$40.8 million), Guaranteed Tax Base increases and reimbursements for property tax relief (\$27.4 million), and increases for Indian Education for All, the Gifted and Talented program, special education, school facility payments, and adult education
 - OPI state level activity increases of \$9.4 million, including a K-12 education data system and Indian Education for All
- Corrections increases of \$84.8 million for expanding prison population, increased prisoner per diem rates, and additional probation and parole officers
- Montana University System increases of \$39.1 million for enrollments, student assistance program increases, increased general fund support to cap tuition increases (College Affordability Program), and an increase in the state share percentage for community colleges
- Annualization of costs and increased caseloads for the Office of the Public Defender at \$34.3 million, started in the 2007 biennium
- Department of Revenue increases of \$18.2 million for FTE expansions that include increased compliance and reappraisal activity, information technology systems maintenance costs, and other initiatives
- Natural resources program initiatives of over \$26 million, including funding for wildfire suppression initial attack initiatives
- New initiatives in the Department of Justice (\$11.2 million), including meth prevention and treatment programs, and child abuse programs and training
- Statewide present law adjustments for fixed costs and personal services (including annualization of the 2007 biennium pay plan and broadbanding initiatives)
- Computer systems updates/completion/replacements

HB 2 proposals are further summarized in the following sections, comparing the proposals to the original regular session executive budget and to present law.

COMPARISON TO THE EXECUTIVE

Figure 10 compares HB 2 general fund appropriations to the executive special session general fund HB 2 recommendations. As shown in Figure 10, HB 2 through House Appropriations Committee action is \$1.6 million general fund below the executive HB 2 budget. The increase over the original executive regular session budget is \$33.1 million. This includes \$27.4 million in K-12 tax policy adjustments (GTB ratio, Section 8 property tax reimbursement). Excluding the tax policy adjustments, the net increase over the regular session Governor's budget is \$5.7 million.

Figure 10

| House Appropriations Budget Compared to the Revised Executive Budget | | | | | | |
|--|---|------------------------------------|------------------------------------|---------------|--|--|
| General Fund | | | | | | |
| House Bill/Sub-Committee | Agency | Rev. Exec. Budget 2009 Biennium | House App. Budget 2009 Biennium | Change | | |
| 01 General Government & Transportation | | \$251,655,795 | \$240,188,778 | (\$11,467,017 | | |
| • | 1104 Legislative Branch | 19,997,691 | 19,997,691 | - | | |
| | 2110 Judicial Branch | 66,608,901 | 66,953,901 | 345,000 | | |
| | 3101 Governor'S Office | 12,265,009 | 11,952,703 | (312,306) | | |
| | 3202 Commissioner Of Political Practices | 1,165,583 | 1,165,583 | ` - | | |
| | 3401 State Auditor'S Office | 5,000 | 5,000 | _ | | |
| | 5401 Department Of Transportation | 3.005.000 | 3,005,000 | _ | | |
| | 5801 Department Of Revenue | 97,789,422 | 83,599,711 | (14,189,711) | | |
| | 6101 Department Of Administration | 14,934,101 | 14,624,101 | (310,000) | | |
| | 6102 Appellate Defender | - | - | - | | |
| | 6106 Mt Consensus Council | 157,139 | 157,139 | _ | | |
| | 6108 Office Of The Public Defender | 35,727,949 | 38,727,949 | 3,000,000 | | |
| 02 Health & Human Services | 6901 Dept Of Public Health & Human Services | 772,102,159 | 774,425,113 | 2,322,954 | | |
| 03 Natural Resources & Commerce | | 90,159,151 | 90,996,609 | 837,458 | | |
| | 5201 Department Of Fish, Wildlife & Parks | 1,380,000 | 380,000 | (1,000,000) | | |
| | 5301 Department Of Environmental Quality | 14,277,697 | 14,277,697 | - | | |
| | 5603 Department Of Livestock | 2,154,367 | 2,436,939 | 282,572 | | |
| | 5706 Dept Of Natural Resources & Conservation | 49,649,686 | 53,849,686 | 4,200,000 | | |
| | 6201 Department Of Agriculture | 1,732,256 | 1,732,256 | - | | |
| | 6501 Department Of Commerce | 20,965,145 | 18,320,031 | (2,645,114) | | |
| 04 Corrections & Public Safety | | 407,685,039 | 412,370,314 | 4,685,275 | | |
| | 4107 Crime Control Division | 4,468,651 | 4,468,651 | -,, | | |
| | 4110 Department Of Justice | 51,431,871 | 53,607,587 | 2,175,716 | | |
| | 6401 Department Of Corrections | 336,756,709 | 339,266,268 | 2,509,559 | | |
| | 6602 Department Of Labor & Industry | 4,350,259 | 4,350,259 | _,_,_, | | |
| | 6701 Department Of Military Affairs | 10,677,549 | 10,677,549 | - | | |
| 05 Education | | 1,687,621,179 | 1,689,581,179 | 1,960,000 | | |
| 244444 | 3501 Office Of Public Instruction | 1,328,313,844 | 1,330,173,844 | 1,860,000 | | |
| | 5101 Board Of Public Education | 417,175 | 417,175 | -,000,000 | | |
| | 5102 Commissioner Of Higher Education | 337,198,001 | 337,298,001 | 100,000 | | |
| | 5113 School For The Deaf & Blind | 10,925,844 | 10,925,844 | 100,000 | | |
| | 5114 Montana Arts Council | 981,505 | 981,505 | _ | | |
| | 5115 Montana State Library | 4,723,634 | 4,723,634 | - | | |
| | 5117 Montana Historical Society | 5,061,176 | 5,061,176 | - | | |
| Grand Total | | \$3,209,223,323 | \$3,207,561,993 | (\$1,661,330) | | |

The discussion on page 6 and Figure 7 on page 7 explain the differences between the executive special session budget and the current HB2 as shown in Figure 10.

To provide a frame of reference to the original regular session executive budget the current HB 2 is \$33.1 million above the original executive proposal. The largest general fund differences between the original regular session executive budget and the current HB 2 occur in the following areas:

- The Office of Public Instruction (\$45.5 million above) is primarily due to the addition of one-time only money for full-time kindergarten start-up costs (\$10.0 million, Indian Education for All (\$4.2 million), the Gifted and Talented Program (\$2.0 million), and Guaranteed Tax Base increases and reimbursements for property tax relief (\$27.4 million -- this is not new money for education).
- The Department of Public Health and Human Services (\$5.2 million higher) is the net of substantial increases over the original executive budget (attributable to provider rate increases that include direct care worker wages, changes to mental health programs, and Medicaid expansion), as compared to partially offsetting reductions from original executive proposals (driven by savings in Medicaid and foster care and elimination of the STEP program).
- The Department of Corrections (\$1.6 million below) is the net of several differences from the original executive proposal, including a change in assumptions on the rate of increase in population growth. In general, the executive special session bill assumes a population growth rate of 4.5 percent in FY 2008 and 6.3 percent in FY 2009, while the original executive budget estimated a higher overall rate of increase of about 7.5 percent each year for the same time period. This and other minor reductions are partially offset by higher secure care provider rate increases and exempting 24/7 facilities direct care staff from vacancy savings.
- The Department of Revenue (\$17.7 million lower) is primarily due to non-approval of additional FTE for various initiatives.

COMPARISON TO PRESENT LAW AND NEW PROPOSALS

Figure 11 provides a general fund summary, by agency, of the executive budget special session recommendation and HB 2 as compared to the cost of continuing the present law level of operations and services. The first column shows the present law budget contained in HB 2, \$2.904 billion. The second column shows HB 2 through House Appropriations Committee, \$3.208 billion. The third column shows the executive special session executive proposal, \$3.209 billion. The "Revised (Executive) over/(under) House Appropriations" column shows that HB 2 is \$1.6 million below the executive budget. The "Revised Executive New Proposals" column shows that the Governor's budget included \$301.4 million of new proposals. And as shown in the column "House Appropriations New Proposals", the executive budget special session new proposals are \$303.3 million.

Figure 11

| Agcy Code | Agency Name | Present Law Budget 2009 Biennium | House App. Budget 2009 Biennium | Rev Exec. Budget 2009 Biennium | Revised Over/Under House App. | House App. New Proposals | Rev Exec. New Proposal |
|--------------|--|--|---------------------------------------|--------------------------------------|-------------------------------------|-----------------------------|---------------------------|
| 1104 | Legislative Branch | \$18,621,678 | \$19,997,691 | \$19,997,691 | \$0 | \$1,376,013 | \$1,376,01 |
| 2110 | Judicial Branch | 64,036,060 | 66,953,901 | 66,608,901 | 345,000 | 2,917,841 | 2,572,84 |
| 3101 | Governor's Office | 11,807,217 | 11,952,703 | 12,265,009 | (312,306) | 145,486 | 145,48 |
| 3202 | Comm Of Political Practices | 691,919 | 1,165,583 | 1,165,583 | (312,300) | 473,664 | 473,46 |
| 3401 | State Auditor's Office | 071,717 | 5,000 | 5,000 | _ | 5,000 | 5,00 |
| 3501 | Office Of Public Instruction | 1,177,613,289 | 1,330,173,844 | 1,328,313,844 | 1,860,000 | 152,560,555 | 150,700,55 |
| 1107 | Crime Control Division | 4,388,581 | 4,468,651 | 4,468,651 | 1,000,000 | 80,070 | 80,07 |
| 4110 | Department Of Justice | 48,521,800 | 53,607,587 | 51,431,871 | 2,175,716 | 5,085,787 | 2,910,07 |
| 5101 | Board Of Public Education | 411,100 | 417,175 | 417,175 | 2,173,710 | 6,075 | 6,07 |
| 5101 | Commissioner Of Higher Education | 297,938,352 | 337,298,001 | 337,198,001 | 100,000 | 39,359,649 | 39,259,64 |
| 5113 | School For The Deaf & Blind | 9,687,165 | 10,925,844 | 10,925,844 | 100,000 | 1,238,679 | 1,238,67 |
| 5114 | Montana Arts Council | 865,085 | 981,505 | 981,505 | _ | 116,420 | 1,236,07 |
| 5115 | Montana State Library | 4,443,634 | 4,723,634 | 4,723,634 | _ | 280,000 | 280,00 |
| 5117 | Montana Historical Society | 4,663,570 | 5,061,176 | 5,061,176 | - | 397,606 | 397,60 |
| 5201 | Department Of Fish, Wildlife & Parks | 4,003,370 | 380,000 | 1,380,000 | (1,000,000) | 380,000 | 1,380,00 |
| 5301 | Department Of Fish, whome & Farks Department Of Environmental Quality | 13,346,788 | 14,277,697 | 14,277,697 | (1,000,000) | 930,909 | 930,90 |
| 5401 | Department Of Environmental Quanty Department Of Transportation | 13,340,766 | 3,005,000 | 3,005,000 | - | 3,005,000 | 3,005,00 |
| 5603 | | 1 211 022 | | | 282,572 | | 842,43 |
| 5706 | Department Of Livestock Dept Of Natural Resources & Conservation | 1,311,932 | 2,436,939 | 2,154,367 | | 1,125,007 13,323,235 | |
| | * | 40,526,451 | 53,849,686 | 49,649,686 | 4,200,000 | | 9,123,23 |
| 5801 | Department Of Revenue | 82,864,530 | 83,599,711 | 97,789,422 | (14,189,711) | 735,181 | 7,621,90 |
| 6101 6102 | Department Of Administration | 12,502,100 | 14,624,101 | 14,934,101 | (310,000) | 2,122,001 | 2,322,00 |
| | Appellate Defender | 150 120 | 157 120 | 157 120 | - | 5 000 | 5.00 |
| 6106 | Mt Consensus Council | 152,139 | 157,139 | 157,139 | 2 000 000 | 5,000 | 5,00 |
| 6108 | Office Of The Public Defender | 38,294,749 | 38,727,949 | 35,727,949 | 3,000,000 | 433,200 | 433,20 |
| 6201 | Department Of Agriculture | 1,328,460 | 1,732,256 | 1,732,256 | 2 500 550 | 403,796 | 403,79 |
| 5401 | Department Of Corrections | 328,101,245 | 339,266,268 | 336,756,709 | 2,509,559 | 11,165,023 | 9,800,57 |
| 5501 | Department Of Commerce | 14,697,296 | 18,320,031 | 20,965,145 | (2,645,114) | 3,622,735 | 6,267,84 |
| 5602 | Department Of Labor & Industry | 3,950,259 | 4,350,259 | 4,350,259 | - | 400,000 | 400,00 |
| 6701 | Department Of Military Affairs | 9,918,718 | 10,677,549 | 10,677,549 | 2 222 054 | 758,831 | 758,83 |
| 6901 | Dept Of Public Health & Human Services | 713,535,679 | 774,425,113 | 772,102,159 | 2,322,954 | 60,889,434 | 58,566,48 |
| | Total | \$2,904,219,796 | \$3,207,561,993 | \$3,209,223,323 | (\$1,661,330) | \$303,342,197 | \$301,423,34 |